

# **Decision Notice Approval (amended)**

Planning Act Form 5 (version 1.2 effective 7 February 2020) made under Section 282 of the Planning Act 2016 for a decision notice (approval) under s83 (change application) Planning Act 2016

Application number:	D/106-2023	Contact:	Sophie Muggeridge
Notice Date:	31 May 2024	Contact Number:	07 4936 8099

# **APPLICANT DETAILS**

Name: Queensland Venue Co. Pty Ltd

Postal address: Level 32, 300 George Street
BRISBANE QLD 4000

Phone no: 07 3007 3800 Mobile no: N/A Email: rgumina@urbis.com.au

I acknowledge receipt of the above change application on 27 March 2024 and confirm the following:

# **DEVELOPMENT APPROVAL**

Development Permit for a Material Change of Use for a Hotel (Extension to Existing Hotel)

#### PROPERTY DESCRIPTION

Street address:	368 Dean Street, Frenchville
Real property description:	Lot 1 on RP890077

Dear Queensland Venue Co. Pty Ltd,

I advise that, on 27 May 2024 the above change application was:

approved in full with conditions\* (refer to the conditions contained in **Attachment 1**)

\*Note: The conditions show which conditions have been imposed by the assessment manager and which conditions have been imposed by a referral agency.

# **CHANGES TO CONDITIONS**

The conditions which have been changed or cancelled are as follows:

1)	Condition 2.1	Changed	27 May 2024
2)	Condition 2.3	Changed	27 May 2024
3)	Condition 7.1	Changed	27 May 2024

# 1. DETAILS OF THE APPROVAL

The following approvals are given:

	Development Permit	Preliminary Approval
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Development assessable under the planning scheme, superseded		
planning scheme, a temporary local planning instrument, a master plan or a preliminary approval which includes a variation approval	$\boxtimes$	
- Material change of use		

# 2. CONDITIONS

This approval is subject to the conditions in Attachment 1.

# 3. FURTHER DEVELOPMENT PERMITS REQUIRED

Please be advised that the following development permits are required to be obtained before the development can be carried out:

Type of development permit required	Subject of the required development permit
Operational Works	Access and Parking Works
Building Works	Demolition Works Building Works
Plumbing and Drainage Works	

# 4. REFERRAL AGENCIES

NIL

# 5. THE APPROVED PLANS

The approved development must be completed and maintained generally in accordance with the approved drawings and documents:

Plan/Document Name	Prepared by	<u>Date</u>	Reference No.	Version /Issue
Cover Page	Buchan Group	19 February 2024	A-DA-0000	6
Site Plan	Buchan Group	19 February 2024	A-DA-0001	5
Area Plan	Buchan Group	19 February 2024	A-DA-0002	5
Demolition – Ground Floor Plan	Buchan Group	19 February 2024	A-DA-0101	2
Demolition – Roof Plan	Buchan Group	19 February 2024	A-DA-0201	2
Ground Level Floor Plan	Buchan Group	19 February 2024	A-DA-1100	6
Roof Plan	Buchan Group	19 February 2024	A-DA-1101	5
Section	Buchan Group	19 February 2024	A-DA-2001	4
Elevation	Buchan Group	3 August 2023	A-DA-3001	5
Traffic Impact Report	McMurtrie Consulting Engineers	8 March 2024	R040-22-23	3
Concept Site Plan	Urbis	-	02	-
Elevations	Urbis	-	02	-
Engineering Report &	vT Consulting	3 August 2023	23231	А

Stormwater Management Plan	Engineers			
Waste Management Plan	MRA Environmental	4 August 2023	MRA23-097	3
Environmental Noise Level Impact Assessment	Queensland Venue Company Pty Ltd	3 August 2023	R22114.docx/ D3724	1

# 6. CURRENCY PERIOD FOR THE APPROVAL (s.85 of the Planning Act) (change application)

In accordance with section 85(1)(a)(ii) of the *Planning Act 2016*, the development approval lapses if the first change of use does not happen within six (6) years after the approval starts to have effect, if not stated otherwise in the conditions of approval attached.

# 7. STATEMENT OF REASONS

# **Description of the development**

Material Change of Use for Hotel (Extension)

#### **Reasons for Decision**

- a) Assessment of the development against the relevant zone purpose, planning scheme codes and planning scheme policies demonstrates that the proposed development will not cause significant adverse impacts on the surrounding natural environment, built environment and infrastructure, community facilities, or local character and amenity; and
- b) On balance, the application should be approved because the circumstances favour Council exercising its discretion to approve the application even though the development does not comply with an aspect of the assessment benchmarks.

#### **Assessment Benchmarks**

The development was assessed against the following assessment benchmarks:

- Local Government Infrastructure Plan;
- Local Centre Zone Code:
- Access, Parking and Transport Code;
- Landscape Code;
- Stormwater Management Code;
- Waste Management Code;
- Water and Sewer Code; and
- · Airport Environs Overlay Code.

# Compliance with assessment benchmarks

The development was assessed against all of the assessment benchmarks listed above and complies with all of these with the exception listed below.

Assessment Benchmark	Reasons for the approval despite non-compliance with benchmark	
Local Centre Zone	Performance Outcome (PO) 4	
	The proposed development does not comply with Acceptable Outcome (AO) 4.1 because the proposed extension is set back a minimum of 6.3 metres from the Dean Street road boundary, where AO4.1 requires buildings to be built to boundary.	

Despite this, the proposed development creates a pedestrian rather than caroriented street frontage, break down the façade into finer scaled components and avoids large expanses of blank walls oriented to the street because:

- The proposed extension setback is consistent with the existing setback of the Hotel;
- A pedestrian link is included from Dean Street to Diplock Street to connect the existing Dean Street footpath and promotes a pedestrian network throughout the development; and
- The proposal uses a mix of materials and textures to break up the façade of the building.

Therefore, the proposed development is taken to comply with Performance Outcome (PO) 4.

# Performance Outcome (PO) 9

The proposed development does not comply with Acceptable Outcome (AO) 9.1 because the extension is proposed to operate until midnight as per the Noise Impact Assessment, where AO9.1 requires non residential uses to operate between the hours of 06:00 and 22:00 when adjoining a residential zone.

Despite this, the proposed development maintains a high level of amenity for the surrounding area, having regard to hours of operation and noise because:

- The proposed extension is located within the northern portion of the site, which adjoins local centre zoning, with the adjoining residential zone being located along the southern property boundary; and
- The approved Noise Impact Assessment demonstrates the proposed development can achieve the noise quality objectives within the set operational hours.

Therefore, the proposed development is taken to comply with Performance Outcome 9.

# **Relevant Matters**

Not applicable to an assessable development application subject to code assessment.

#### Matters prescribed by regulation

- The Rockhampton Region Planning Scheme 2015 (version 2.2);
- TPC/63-1900 Erection of Tavern;
- The common material, being the material submitted with the application.

# 8. RIGHTS OF APPEAL

The rights of an applicant to appeal to a tribunal or the Planning and Environment Court against a decision about a development application are set out in chapter 6, part 1 of the *Planning Act 2016*. For particular applications, there may also be a right to make an application for a declaration by a tribunal (see chapter 6, part 2 of the *Planning Act 2016*).

#### Appeal by an applicant

An applicant for a development application may appeal to the Planning and Environment Court against the following:

- the refusal of all or part of the development application
- a provision of the development approval
- the decision to give a preliminary approval when a development permit was applied for
- a deemed refusal of the development application.

An applicant may also have a right to appeal to the Development tribunal. For more information, see schedule 1 of the *Planning Act 2016*.

The timeframes for starting an appeal in the Planning and Environment Court are set out in section 229 of the *Planning Act 2016*.

**Attachment 2** is an extract from the *Planning Act 2016* that sets down the applicant's appeal rights and the appeal rights of a submitter.

# 9. WHEN THE DEVELOPMENT APPROVAL TAKES EFFECT

This development approval takes effect:

- From the time the decision notice is given – if there is no submitter and the applicant does not appeal the decision to the court.

Or

- When the submitter's appeal period ends – if there is a submitter and the applicant does not appeal the decision to the court.

Or

- Subject to the decision of the court, when the appeal is finally decided – if an appeal is made to the court.

#### 10. ORIGINAL DECISION ASSESSMENT MANAGER

Name: Amanda O'Mara Date: 7 November 2023

COORDINATOR
DEVELOPMENT ASSESSMENT

#### 11. ASSESSMENT MANAGER

Name: Amanda O'Mara Signature: Date: 31 May 2024

COORDINATOR
DEVELOPMENT ASSESSMENT

Date: 31 May 2024

# Attachment 1 - Conditions of the approval

Part 1 – Conditions imposed by the assessment manager [Note: where a condition is imposed about infrastructure under Chapter 4 of the Planning Act 2016, the relevant provision of the Act under which this condition was imposed must be specified.]

Attachment 2—Extract on appeal rights



# Attachment 1 – Part 1 Rockhampton Regional Council Conditions

Planning Act 2016

#### 1.0 ADMINISTRATION

- 1.1 The owner, the owner's successors in title, and any occupier of the premises is responsible for ensuring compliance with the conditions of this development approval.
- 1.2 Where these Conditions refer to "Council" in relation to requiring Council to approve or to be satisfied as to any matter, or conferring on the Council a function, power or discretion, that role may be fulfilled in whole or in part by a delegate appointed for that purpose by the Council.
- 1.3 All conditions, works, or requirements of this development must be undertaken, completed, and be accompanied by a certificate of compliance of any operational works required by this development approval:
  - 1.3.1 to Council's satisfaction;
  - 1.3.2 at no cost to Council; and
  - 1.3.3 prior to the commencement of the use

unless otherwise stated.

- 1.4 Infrastructure requirements of this development approval must be contributed to the relevant authorities, where applicable, at no cost to Council, prior to the commencement of the use, unless otherwise stated.
- 1.5 The following further Development Permits must be obtained prior to the commencement of any works associated with their purposes:
  - 1.5.1 Operational Works:
    - Access and Parking Works;
  - 1.5.2 Plumbing and Drainage Works; and
  - 1.5.3 Building Works:
    - (i) Demolition Works; and
    - (ii) Building Works.
- 1.6 All Development Permits for Operational Works and Plumbing and Drainage Works must be obtained prior to the issue of a Development Permit for Building Works.
- 1.7 All works must be designed, constructed and maintained in accordance with the relevant Council policies, guidelines and standards, unless otherwise stated.
- 1.8 All engineering drawings/specifications, design and construction works must be in accordance with the requirements of the relevant Australian Standards and must be approved, supervised and certified by a Registered Professional Engineer of Queensland.
- 1.9 All development conditions contained in this development approval about infrastructure under Chapter 4 of the *Planning Act 2016* should be read as being non-trunk infrastructure conditioned under section 145 of the *Planning Act 2016*, unless otherwise stated.

# 2.0 <u>APPROVED PLANS AND DOCUMENTS</u>

2.1 The approved development must be completed and maintained generally in accordance with the approved plans and documents, except where amended by any condition of this development approval:

Plan/Document Name	<u>Prepared by</u>	<u>Date</u>	Reference No.	Version/ Issue
Cover Page	Buchan Group	19 February 2024	A-DA-0000	6

Site Plan	Buchan Group	19 February 2024	A-DA-0001	5
Area Plan	Buchan Group	19 February 2024	A-DA-0002	5
Demolition – Ground Floor Plan	Buchan Group	19 February 2024	A-DA-0101	2
Demolition – Roof Plan	Buchan Group	19 February 2024	A-DA-0201	2
Ground Level Floor Plan	Buchan Group	19 February 2024	A-DA-1100	6
Roof Plan	Buchan Group	19 February 2024	A-DA-1101	5
Section	Buchan Group	19 February 2024	A-DA-2001	4
Elevation	Buchan Group	3 August 2023	A-DA-3001	5
Traffic Impact Report	McMurtrie Consulting Engineers	8 March 2024	R040-22-23	3
Concept Site Plan	Urbis	-	02	-
Elevations	Urbis	-	02	-
Engineering Report & Stormwater Management Plan	vT Consulting Engineers	3 August 2023	23231	А
Waste Management Plan	MRA Environmental	4 August 2023	MRA23-097	3
Environmental Noise Level Impact Assessment	Queensland Venue Company Pty Ltd	3 August 2023	R22114.docx/ D3724	1

- 2.2 Where there is any conflict between the conditions of this development approval and the details shown on the approved plans and documents, the conditions of this development approval must prevail.
- 2.3 Submit to and have approved in writing by Council, prior to the submission of a development application for Operational Work, an amended Site Plan that reflects the marked set down space shown in Attachment A of the approved Traffic Impact Report prepared by McMurtrie Consulting Engineers (refer to condition 2.1).

# 3.0 ACCESS AND PARKING WORKS

- 3.1 A Development Permit for Operational Works (access and parking works) must be obtained prior to the commencement of any access and parking works on the development site.
- 3.2 All access and parking works must be designed and constructed in accordance with the approved plans (refer to condition 2.1), Capricorn Municipal Development Guidelines, Australian Standard AS2890 "Parking facilities" and the provisions of a Development Permit for Operational Works (access and parking works).
- 3.3 All car parking and access areas must be paved or sealed to Council's satisfaction. Design and construction must be in accordance with the provisions of a Development Permit for Operational Works (access and parking works).
- 3.4 All vehicles must ingress and egress the development in a forward gear.
- 3.5 Universal access parking spaces must be provided on-site in accordance with Australian Standard AS2890.6 "Parking facilities Off-street parking for people with disabilities".
- 3.6 Parking spaces must be line-marked in accordance with the approved Site Plan (refer to condition 2.1) and in accordance with the Australian Standard AS2890 "Parking facilities" and the provisions of a Development Permit for Operational Works (access and parking works).

- 3.7 All vehicle operations associated with the development must be directed by suitable directional, informative, regulatory or warning signs in accordance with Australian Standard AS1742.1 "Manual of uniform traffic control devices" and Australian Standard AS2890.1 "Parking facilities Off-street car parking".
- 3.8 All vehicle operation areas must be illuminated in accordance with the requirements of Australian Standard AS1158 "Lighting for roads and public spaces".
- 3.9 All internal pedestrian pathways must be designed and constructed in accordance with Australian Standard AS1428 "Design for access and mobility".

#### 4.0 PLUMBING AND DRAINAGE WORKS

- 4.1 A Development Permit for Plumbing and Drainage Works must be obtained for the removal and/or demolition of any existing structure on the development site.
- 4.2 All internal plumbing and drainage works must be designed and constructed in accordance with the approved plans (refer to condition 2.1), Capricorn Municipal Development Guidelines, Water Supply (Safety and Reliability) Act 2008, Plumbing and Drainage Act 2018, Council's Plumbing and Drainage Policies and the provisions of a Development Permit for Plumbing and Drainage Works.
- 4.3 The existing sewerage and water connection point(s) must be retained, and upgraded if necessary, to service the development.
- 4.4 Alteration, disconnection or relocation of internal plumbing and sanitary drainage works associated with the existing building must be in accordance with regulated work under the Plumbing and Drainage Act 2018 and Council's Plumbing and Drainage Policies.

# 5.0 ROOF AND ALLOTMENT DRAINAGE WORKS

5.1 All roof and allotment runoff from the development must be directed to a lawful point of discharge and must not restrict, impair or change the natural flow of runoff water or cause a nuisance to surrounding land or infrastructure.

#### 6.0 BUILDING WORKS

- 6.1 A Development Permit for Building Works assessable under the Building Assessment Provisions must be obtained prior to the commencement of any building works on the site.
- 6.2 A Development Permit for Building Works must be obtained for the removal and/or demolition of any existing structure on the development site.
- 6.3 All external elements, such as air conditioners and associated equipment, must be adequately screened from public view, to Council's satisfaction.
- 6.4 Any lighting devices associated with the development, such as sensory lighting, must be positioned on the development site and shielded so as not to cause glare or other nuisance to nearby residents and motorists. Night lighting must be designed, constructed and operated in accordance with Australian Standard AS4282 "Control of the obtrusive effects of outdoor lighting".
- 6.5 All windows facing the adjoining residential properties must be properly glazed or screened to not intrude on the privacy of residents.

# 7.0 LANDSCAPING WORKS

- 7.1 Landscaping must be constructed and/or established prior to the commencement of the Proposed Outdoor Dining Area identified on approved Site Plan A DA-0001 (refer to condition 2.1).
- 7.2 At least fifty (50) per cent of all new plantings within the landscaping areas (refer to condition 2.1) must be locally native species with low water dependency and must comply with the following requirements:
  - 7.2.1 Plant species are chosen from sources recommended in Planning Scheme Policy SC6.12 Landscape Design and Street Trees Planning Scheme Policy; and
  - 7.2.2 Plant species must not include undesirable species identified in Planning Scheme Policy SC6.12 Landscape Design and Street Trees Planning Scheme Policy.
- 7.3 Shade trees must comply with the following requirements:
  - 7.3.1 Be planted clear of services and utilities;
  - 7.3.2 Be planted clear of park furniture and embellishments;
  - 7.3.3 Not obstruct pedestrian or bicycle traffic; and

- 7.3.4 Comply with crime prevention through environmental design principles.
- 7.4 Shade trees within car parking areas are to be provided and planted within a deep natural ground/structured soil garden bed/island/bay, and are protected by wheel stops or bollards as required.
- 7.5 Shade trees shown on the Concept Plan (refer to condition 2.1) must be retained and maintained.
- 7.6 Root control barriers must be installed where invasive roots may cause damage to car parking areas, pedestrian paths and road carriageways.
- 7.7 Large trees must not be planted within one (1) metre of the centreline of any sewerage and/or water infrastructure; small shrubs and groundcover are acceptable.
- 7.8 Landscaping, or any part thereof, upon reaching full maturity, must not:
  - 7.8.1 obstruct sight visibility zones as defined in the Austroads 'Guide to Traffic Engineering Practice' series of publications;
  - 7.8.2 adversely affect any road lighting or public space lighting; or
  - 7.8.3 adversely affect any Council infrastructure, or public utility plant.
- 7.9 The landscaped areas must be subject to:
  - 7.9.1 a watering and maintenance plan during the establishment moment; and
  - 7.9.2 an ongoing maintenance and replanting programme.

#### 8.0 ASSET MANAGEMENT

- 8.1 Any alteration necessary to electricity, telephone, water mains, sewerage mains, and/or public utility installations resulting from the development or in connection with the development, must be undertaken and completed at no cost to Council.
- 8.2 Any damage to existing stormwater, water supply and sewerage infrastructure, kerb and channel, pathway or roadway (including removal of concrete slurry from public land and Council infrastructure), that occurs while any works are being carried out in association with this development approval must be repaired at full cost to the developer. This includes the reinstatement of any existing traffic signs or pavement markings that may have been removed or damaged.

#### 9.0 ENVIRONMENTAL

9.1 An Erosion Control and Stormwater Control Management Plan prepared in accordance with the Capricorn Municipal Design Guidelines, must be implemented, monitored and maintained for the duration of the development works, and until all exposed soil areas are permanently stabilised (for example, turfed, hydromulched, concreted, landscaped). The plan must be available on-site for inspection by Council Officers whilst all works are being carried out.

# 10.0 OPERATING PROCEDURES

- 10.1 All construction materials, waste, waste skips, machinery and contractors' vehicles must be located and stored or parked within the development site. Storage of materials or parking of construction machinery or contractors' vehicles must not occur within Dean Street or Diplock Street.
- 10.2 No amplified music is permitted in the proposed outdoor dining area between the hours of 22:00 and 07:00 as per the Noise Level Impact Assessment (refer to condition 2.1), unless otherwise approved by the Assessment Manager.
- 10.3 All waste must be stored within a waste storage area (for example, general waste, recyclable waste, pallets, empty drums etcetera) in accordance with the approved plans (refer to condition 2.1). The owner of the land must ensure that:
  - 10.3.1 the area is kept in a clean and tidy condition;
  - 10.3.2 fences and screens are maintained;
  - 10.3.3 no waste material is stored external to the waste storage area/s;
  - 10.3.4 contaminants/washdown does not discharge into water courses, drainage lines or onto adjoining properties; and
    - the area is maintained in accordance with Environmental Protection Regulation 2019.

# ADVISORY NOTES

### NOTE 1. Aboriginal Cultural Heritage

It is advised that under section 23 of the *Aboriginal Cultural Heritage Act 2003*, a person who carries out an activity must take all reasonable and practicable measures to ensure the activity does not harm Aboriginal cultural heritage (the "cultural heritage duty of care"). Maximum penalties for breaching the duty of care are listed in the Aboriginal cultural heritage legislation. The information on Aboriginal cultural heritage is available on the Department of Seniors, Disability Services and Aboriginal and Torres Strait Islander Partnerships website <a href="https://www.dsdsatsip.qld.gov.au">www.dsdsatsip.qld.gov.au</a>

#### NOTE 2. Asbestos Removal

Any demolition and/or removal works involving asbestos materials must be undertaken in accordance with the requirements of the *Work Health and Safety Act 2011* and *Public Health Act 2005*.

#### NOTE 3. General Environmental Duty

General environmental duty under the *Environmental Protection Act 1994* prohibits unlawful environmental nuisance caused by noise, aerosols, particles, dust, ash, fumes, light, odour or smoke beyond the boundaries of the development site during all stages of the development including earthworks, construction and operation.

#### NOTE 4. Licensable Activities

Should an activity licensable by Rockhampton Regional Council be proposed for the development site, Council's Environment and Public Health Unit must be consulted to determine whether any approvals are required. Such activities may include food preparation, storage of dangerous goods or environmentally relevant activities. Approval for such activities is required before 'fit out' and operation.

# NOTE 5. General Safety Of Public During Construction

The Work Health and Safety Act 2011 and Manual of Uniform Traffic Control Devices must be complied with in carrying out any construction works, and to ensure safe traffic control and safe public access in respect of works being constructed on a road.

# NOTE 6. Infrastructure Charges Notice

This application is subject to infrastructure charges in accordance with Council policies. The charges are presented on an Infrastructure Charges Notice.

#### NOTE 7. Building Works

Council will be a referral agency for the Building Works Permit where the development does not comply with the Queensland Development Code. This Development Permit does not constitute a referral agency response from Council for the Building Works Permit in relation to building envelopes and setbacks.

#### NOTE 8. Rating Category

Please note, a Material Change of Use approval may result in an adjustment to a property's rating category. Please contact Council's Rates Department should you require further information.



# **Attachment 2 - Appeal Rights**

PLANNING ACT 2016

The following is an extract from the *Planning Act 2016* (Chapter 6)

#### Appeal rights

# 229 Appeals to tribunal or P&E Court

- (1) Schedule 1 states—
  - (a) matters that may be appealed to—
     (i)either a tribunal or the P&E Court; or
     (ii)only a tribunal; or
     (iii)only the P&E Court; and
  - (b) the person-
    - (i)who may appeal a matter (the **appellant**); and (ii)who is a respondent in an appeal of the matter; and (iii)who is a co-respondent in an appeal of the matter;
    - (iv)who may elect to be a co-respondent in an appeal of the matter.
- (2) An appellant may start an appeal within the appeal period.
- (3) The appeal period is-
  - (a) for an appeal by a building advisory agency—10 business days after a decision notice for the decision is given to the agency or
  - (b) for an appeal against a deemed refusal—at any time after the deemed refusal happens; or
  - (c) for an appeal against a decision of the Minister, under chapter 7, part 4, to register premises or to renew the registration of premises—20 business days after a notice is published under section 269(3)(a) or (4); or
  - (d) for an appeal against an infrastructure charges notice— 20 business days after the infrastructure charges notice is given to the person; or
  - (e) for an appeal about a deemed approval of a development application for which a decision notice has not been given—30 business days after the applicant gives the deemed approval notice to the assessment manager; or
  - (f) for any other appeal—20 business days after a notice of the decision for the matter, including an enforcement notice, is given to the person.

# Note-

- See the P&E Court Act for the court's power to extend the appeal period.
- (4) Each respondent and co-respondent for an appeal may be heard in the appeal.
- (5) If an appeal is only about a referral agency's response, the assessment manager may apply to the tribunal or P&E Court to withdraw from the appeal.
- (6) To remove any doubt, it is declared that an appeal against an infrastructure charges notice must not be about—
  - (a) the adopted charge itself; or
  - (b) for a decision about an offset or refund-
    - (i) the establishment cost of trunk infrastructure identified in a LGIP; or
  - (ii) the cost of infrastructure decided using the method included in the local government's charges resolution.

#### 230 Notice of appeal

- (1) An appellant starts an appeal by lodging, with the registrar of the tribunal or P&E Court, a notice of appeal that—
  - (a) is in the approved form; and
  - (b) succinctly states the grounds of the appeal.
- (2) The notice of appeal must be accompanied by the required fee.
- (3) The appellant or, for an appeal to a tribunal, the registrar must, within the service period, give a copy of the notice of appeal to—

- (a) the respondent for the appeal; and
- (b) each co-respondent for the appeal; and
- (c) for an appeal about a development application under schedule 1, table 1, item 1—each principal submitter for the development application; and
- (d) for an appeal about a change application under schedule 1, table 1, item 2—each principal submitter for the change application; and
- (e) each person who may elect to become a co-respondent for the appeal, other than an eligible submitter who is not a principal submitter in an appeal under paragraph
   (c) or (d); and
- (f) for an appeal to the P&E Court—the chief executive; and
- (g) for an appeal to a tribunal under another Act—any other person who the registrar considers appropriate.

#### (4) The service period is-

- (a) if a submitter or advice agency started the appeal in the P&E Court—2 business days after the appeal is started; or
- (b) otherwise—10 business days after the appeal is started.
- (5) A notice of appeal given to a person who may elect to be a co-respondent must state the effect of subsection
- (6) A person elects to be a co-respondent by filing a notice of election, in the approved form, within 10 business days after the notice of appeal is given to the person.

#### 231 Other appeals

- (1) Subject to this chapter, schedule 1 and the P&E Court Act, unless the Supreme Court decides a decision or other matter under this Act is affected by jurisdictional error, the decision or matter is non-appealable.
- (2) The Judicial Review Act 1991, part 5 applies to the decision or matter to the extent it is affected by jurisdictional error.
- (3) A person who, but for subsection (1) could have made an application under the Judicial Review Act 1991 in relation to the decision or matter, may apply under part 4 of that Act for a statement of reasons in relation to the decision or matter.
- (4) In this section— decision includes—
  - (a) conduct engaged in for the purpose of making a decision; and
  - (b) other conduct that relates to the making of a decision;
  - (c) the making of a decision or the failure to make a decision; and
  - (d) a purported decision; and
  - (e) a deemed refusal.
- **non-appealable**, for a decision or matter, means the decision or matter—
  - (a) is final and conclusive; and
  - (b) may not be challenged, appealed against, reviewed, quashed, set aside or called into question in any other way under the Judicial Review Act 1991 or otherwise, whether by the Supreme Court, another court, a tribunal or another entity; and
  - (c) is not subject to any declaratory, injunctive or other order of the Supreme Court, another court, a tribunal or another entity on any ground.

#### 232 Rules of the P&E Court

- (1) A person who is appealing to the P&E Court must comply with the rules of the court that apply to the appeal.
- (2) However, the P&E Court may hear and decide an appeal even if the person has not complied with rules of the P&E Court.



# **Appeal Rights**

#### PLANNING ACT 2016

Schedule 1

Appeals section 229

# 1 Appeal rights and parties to appeals

- (1) Table 1 states the matters that may be appealed to—(a) the P&E court; or (b) a tribunal.
- (2) However, table 1 applies to a tribunal only if the matter involves—
  - (a) the refusal, or deemed refusal of a development application, for-
  - (i) a material change of use for a classified building; or
    - (ii) operational work associated with building work, a retaining wall, or a tennis court; or
  - (b) a provision of a development approval for-
    - (i) a material change of use for a classified building; or
- (ii) operational work associated with building work, a retaining wall, or a tennis court; or
  - (c) if a development permit was applied for—the decision to give a preliminary approval for—
    - (i) a material change of use for a classified building; or
    - (ii) operational work associated with building work, a retaining wall, or a tennis court; or
  - (d) a development condition if-
    - (i) the development approval is only for a material change of use that involves the use of a building classified under the Building Code as a class 2 building; and
    - (ii) the building is, or is proposed to be, not more than 3 storeys; and
    - (iii) the proposed development is for not more than 60 sole-occupancy units; or
  - (e) a decision for, or a deemed refusal of, an extension application for a development approval that is only for a material change of use of a classified building; or
  - (f) a decision for, or a deemed refusal of, a change application for a development approval that is only for a material change of use of a classified building; or
  - (g) a matter under this Act, to the extent the matter relates to-
    - (i) the Building Act, other than a matter under that Act that may or must be decided by the Queensland Building and Construction Commission; or
    - (ii) the Plumbing and Drainage Act, part 4 or 5; or
  - (h) a decision to give an enforcement notice in relation to a matter under paragraphs (a) to (g); or
  - (i) a decision to give an infrastructure charges notice; or
  - (j) the refusal, or deemed refusal, of a conversion application; or
  - (k) a matter that, under another Act, may be appealed to the tribunal; or
  - (I) a matter prescribed by regulation.
- (3) Also, table 1 does not apply to a tribunal if the matter

involves-

- (a) for a matter in subsection (2)(a) to (d)—
  - (i) a development approval for which the development application required impact assessment; and
  - (ii) a development approval in relation to which the assessment manager received a properly made submission for the development application; or
- (b) a provision of a development approval about the identification or inclusion, under a variation approval, of a matter for the development.
- (4) Table 2 states the matters that may be appealed only to the P&E Court.
- (5) Table 3 states the matters that may be appealed only to the tribunal.
- (6) In each table-
  - (a) column 1 states the appellant in the appeal; and
  - (b) column 2 states the respondent in the appeal; and
  - (c) column 3 states the co-respondent (if any) in the appeal; and
  - (d) column 4 states the co-respondents by election (if any) in the appeal.
- (7) If the chief executive receives a notice of appeal under section 230(3)(f), the chief executive may elect to be a corespondent in the appeal.

# Table 1 Appeals to the P&E Court and, for certain matters, to a tribunal

1. Development applications

An appeal may be made against—

- (a) the refusal of all or part of the development application; or
- (b) the deemed refusal of the development application; or
- (c) a provision of the development approval; or
- (d) if a development permit was applied for—the decision to give a preliminary approval.

Column 1	Column 2	Column 3	Column 4
Appellant	Respondent	Co-respondent	Co-respondent by election
		(if any)	(if any)
The applicant	The assessment manager	If the appeal is about a concurrence	A concurrence agency that is not a co-respondent

Table 1 Appeals to the P&E Court and, for certain matters, to a tribunal				
	agency's referral response—the concurrence agency	<ul> <li>2 If a chosen Assessment manager is the respondent—the prescribed assessment manager</li> <li>3 Any eligible advice agency for the application</li> <li>4 Any eligible submitter for the application</li> </ul>		

#### 2. Change applications

An appeal may be made against—

- (a) a responsible entity's decision for a change application, other than a decision made by the P&E court; or
- (b) a deemed refusal of a change application.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
1 The applicant 2 If the responsible entity is the assessment manager—an affected entity that gave a pre-request notice or response notice	The responsible entity	If an affected entity starts the appeal—the applicant	<ul> <li>1 A concurrence agency for the development application</li> <li>2 If a chosen assessment manager is the respondent—the prescribed assessment manager</li> <li>3 A private certifier for the development application</li> <li>4 Any eligible advice agency for the change application</li> <li>5 Any eligible submitter for the change application</li> </ul>

# 3. Extension applications

An appeal may be made against—

- (a) the assessment manager's decision about an extension application; or
- (b) a deemed refusal of an extension application.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
1 1 The applicant 2 For a matter other than a deemed refusal of an extension application – a concurrence agency, other than the chief executive, for the application	The assessment manager	If a concurrence agency starts the appeal – the applicant	If a chosen assessment manager is the respondent – the prescribed assessment manager

# 4. Infrastructure charges notices

An appeal may be made against an infrastructure charges notice on 1 or more of the following grounds

- a) The notice involved an error relating to -
  - (i) The application of the relevant adopted charge; or

Examples of errors in applying an adopted charge -

- The incorrect application of gross floor area for a non-residential development
- Applying an incorrect 'use category', under a regulation, to the development
  - (i) The working out of extra demands, for section 120; or
- (ii) An offset or refund; or
- b) The was no decision about an offset or refund; or
- c) If the infrastructure charges notice states a refund will be given the timing for giving the refund; or
- d) The amount of the charge is so unreasonable that no reasonable relevant local government could have

	Annuals to the DSE Court	Table 1 and, for certain matters, to	a a tribunal
imposed the amount		and, for certain matters, it	o a tribuliai
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
The person given the Infrastructure charges notice	The local government that gave the infrastructure charges notice	-	-
5. Conversion application An appeal may be mad (a) the refusal of a convertible (b) a deemed refusal of	e against—		
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
The applicant	The local government to which the conversion application was made	-	-
6. Enforcement notices An appeal may be mad	e against the decision to gi	ve an enforcement notice	
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
The person given the enforcement notice	The enforcement authority	-	If the enforcement authority is not the local government for the premises in relation to which the offence is alleged to have happened—the local government

# Table 2 Appeals to the P&E Court only

# 1. Appeals from tribunal

An appeal may be made against a decision of a tribunal, other than a decision under section 252, on the ground of—

- (a) an error or mistake in law on the part of the tribunal; or
- (b) jurisdictional error.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A party to the proceedings for the decision	The other party to the proceedings for the decision	-	-

# 2. Eligible submitter appeals

An appeal may be made against the decision to give a development approval, or an approval for a change application, to the extent that the decision relates to—

- (a) any part of the development application for the development approval that required impact assessment; or
- (b) a variation request.

Column 1	Column 2	Column 3	Column 4
Appellant	Respondent	Co-respondent	Co-respondent by election

Table 2 Appeals to the P&E Court only			
		(if any)	(if any)
1 For a development application—an eligible submitter for the development application 2 For a change application—an eligible submitter for the change application	1 For a development application—the assessment manager 2 For a change application—the responsible entity	1 The applicant 2 If the appeal is about a concurrence agency's referral response—the concurrence agency	Another eligible submitter for the application

3. Eligible submitter and eligible advice agency appeals

An appeal may be made against a provision of a development approval, or failure to include a provision in the development approval, to the extent the matter relates to—

- (a) any part of the development application or the change application, for the development approval, that required impact assessment; or
- (b) a variation request.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
1 For a development application—an eligible submitter for the development application 2 For a change application—an eligible submitter for the change application 3 An eligible advice agency for the development application or change application	1 For a development application—the assessment manager 2 For a change application—the responsible entity	1 The applicant 2 If the appeal is about a concurrence agency's referral response—the concurrence agency	Another eligible submitter for the application

# 4. Compensation claims

An appeal may be made against—

- (a) a decision under section 32 about a compensation claim; or
- (b) a decision under section 265 about a claim for compensation; or
- (c) a deemed refusal of a claim under paragraph (a) or (b).

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A person dissatisfied with the decision	The local government to which the claim was made	-	-

# 5. Registered premises

An appeal may be made against a decision of the Minister under chapter 7, part 4.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A person given a decision notice about the decision     If the decision is to register premises or	The Minister	-	If an owner or occupier starts the appeal – the owner of the registered premises

		Table 2	
	Appeals to	the P&E Court only	
renew the registration of premises—an owner or occupier of premises in the affected area for the registered premises who is dissatisfied with the decision			
under a local law about–	other than a use that is th	-	ditions applied,
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A person who—  (a) applied for the decision; and  (b) is dissatisfied with the decision or conditions.	The local government	-	-
		Table 3	
Building advisory ager     An appeal may be made     work required code asse	ncy appeals against giving a develop		ing work to the extent the building
Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A building advisory agency for the	The assessment manager	The applicant	A concurrence agency for the development application

3. Certain decisions under the Building Act and the Plumbing and Drainage Act An appeal may be made against a decision under—

- (a) the Building Act, other than a decision made by the Queensland Building and Construction Commission; or
- (b) the Plumbing and Drainage Act, part 4 or 5.

Column 1 Appellant	Column 2 Respondent	Column 3 Co-respondent (if any)	Column 4 Co-respondent by election (if any)
A person who received, or was entitled to receive, notice of the decision	The person who made the decision	-	-

4. Local government failure to decide application under the Building Act

An appeal may be made against a local government's failure to decide an application under the Building Act within the period required under that Act.

Column 1	Column 2	Column 3	Column 4
Appellant	Respondent	Co-respondent	Co-respondent by election

Table 3 Appeals to the tribunal only				
		(if any)	(if any)	
A person who was entitled to receive, notice of the decision	The local government to which the application was made	-	-	